

COMMISSIONER'S JOURNAL

Monday

Regular

November 5, 2007

The Coshocton County Commissioners meet in regular session on Monday, November 5, 2007 with Mr. Dane Shryock, Mr. Gary Fischer and Mr. Larry Stahl in attendance. Also present was Ken Smailes, WTNS, Kathy Dickerson, The Tribune and Ms. Mary Beck, Clerk.

Approval of Minutes

Mr. Shryock made a motion, seconded by Mr. Stahl to approve the minutes as presented for Wednesday, October 31, 2007.

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|-------|---------|--------|
| Vote: | Shryock | yea |
| | Fischer | absent |
| | Stahl | yea |

Shemshrock Agreement

Mr. Stahl made a motion, seconded by Mr. Fischer to sign AIA Document B 141 Standard Form Agreement with Shremshock Architects, Inc., for a Safety Services Facility for Coshocton County.

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| Vote: | Shryock | yea |
| | Fischer | yea |
| | Stahl | yea |

Headstart In-kind Letter

Mr. Shryock made a motion, seconded by Mr. Stahl to sign an in-kind local contribution for Head Start for the facility located at 3201 CR 16, Coshocton, Ohio for the period November 2007 through October 2008.

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| Vote: | Shryock | yea |
| | Fischer | absent |
| | Stahl | yea |

Headstart In-kind Letter

Mr. Stahl made a motion, seconded by Mr. Shryock to sign an in-kind local contribution for Head Start for the Playground, Front and Rear Parking Lots and the Garage located at 3201 CR 16, Coshocton, Ohio for the period November 2007 through October 2008.

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| Vote: | Shryock | yea |
| | Fischer | absent |
| | Stahl | yea |

CHIP – Environmental Review

Mr. Shryock made a motion, seconded by Mr. Stahl to sign the Environmental Review Record for New Construction/Habitat for Humanity as prepared by CDC Ohio Community Consultants.

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| Vote: | Shryock | yea |
| | Fischer | absent |
| | Stahl | yea |

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CHIP

Mr. Stahl made a motion, seconded by Mr. Shryock to sign the Review Record for Administration, Planning, and Fair Housing Home Repair Private Owner Rehabilitation Down Payment Assistance / Rehabilitation as prepared by CDC of Ohio Community Development Consultants.

Vote: Shryock yea
Fischer absent
Stahl yea

Monthly Mortgage Report

Received the Monthly Mortgage Report for the month of October 2007 from Mr. Dave Dilly, County Recorder.

Transfer Request

Mr. Shryock made a motion, seconded by Mr. Stahl to approve the following Transfer Requests which have been certified by the County Auditor.

Soil & Water

| FROM | | TO | | AMOUNT |
|-----------------|--------------|-----------------|--------------|-------------------|
| 060-0100-210.00 | Equipment | 060-0100-450.00 | Service Fees | \$ 800.00 |
| 060-0100-400.00 | Other | 060-0100-450.00 | Service Fees | \$ 500.00 |
| 060-0100-460.00 | Scholarships | 060-0100-450.00 | Service Fees | <u>\$1,000.00</u> |
| | | | Total | \$2,300.00 |

Vote: Shryock yea
Fischer yea
Stahl yea

Resolution 2007-265

Mr. Stahl made a motion, seconded by Mr. Shryock to sign Resolution 2007-265 for Coshocton County Emergency Management Agency and the Local Emergency Planning Committee to conduct NIMS Training classes on Saturday, November 10 and Sunday, November 11, 2007 for local response agencies and to provide lunch on both days.

Vote: Shryock yea
Fischer absent
Stahl yea

EMS Levy

Received the Semi Annual Apportionment of Taxes made at the October 2007 Settlement with the County Treasurer for EMS Levy October 30, 2007.

911 Levy

Receive the Semi Annual Apportionment of Taxes made at the October 2007 Settlement with the County Treasurer for 911 Levy October 30, 2007.

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Transportation – New Employee

Ms. Deb Laney attended the meeting to request that Ms. Robin E. Shannon be hired as a full-time employee to work in the Coshocton County Coordinated Transportation. Mr. Shryock asked if she is replacing any employee and Ms. Laney stated that this is a new position. She plans to not re-utilize the student employee next year. She is also going to be taking over the Veterans Service Commission Transportation as well. This will be an approximate addition of up to 140 calls more per week. Mr. Shryock asked if there will be an additional monetary benefit from this addition and Ms. Laney stated that it will increase her office approximately \$700 more per month. Mr. Stahl asked if she has money in her budget for this employee and Ms. Laney stated that she will have a \$64,000 carry-over in her budget. Mr. Stahl made a motion, seconded by Mr. Fischer to hire Ms. Robin Shannon as Administrative Assistant effective December 3, 2007.

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| Vote: Shryock | yea |
| Fischer | yea |
| Stahl | yea |

Discussion – Andrew Jones

Mr. Shryock stated that on Friday Mr. Jones gave him a letter of resignation that will take effect December 1, 2007. Mr. Shryock stated that he is taking another position within the county.

Executive Session

At 9:56 a.m. Mr. Shryock made a motion seconded by Mr. Fischer to go into executive session to discuss personnel hiring. All vote yea. At 10:03 a.m. the meeting was returned to regular session. No action taken.

Shemshrock Architects

Mr. Rick Axline, Shemshrock, Mr. David Blodgett, Blodgett and Associates, Lt. Jim MacDonald and Lt. Bill Kobel, Sheriff's Office attended the meeting. Mr. Axline presented the Commissioners with the Need Assessment Analysis. Mr. Blodgett stated that this analysis attempts to determine the needs of the jail. He stated that they spoke with the judges in the area and the jail administration. He stated that the justice center is significantly over capacitated. The capacity at this time is between 12 and 15. In 2004 the average population was 61 and in 2005 it was 62, in 2006 53 and in 2007 it has been 59. He stated that the Coshocton County Justice Center is in an almost unconstitutional state. The projected projection will continue to grow through 2020. There has been a steady rise of felony cases over the years as well. The Sheriff's Offices have noted an increase in drug traffic in the eastern end of the county. He contributes this to the 161 four lane highway. He noted the growth of Licking County and feels this will contribute to the increase in criminal activity. Mr. Fischer stated that according to the graph, it really does not appear that there is any growth in population. It appears to be really insignificant growth if any at all. Mr. Shryock asked if there are any at risk figures for other counties in this analysis. Mr. Blodgett stated that there is not. Mr. Blodgett went on to the number of male and female felony case filings. There appear to be a higher percentage increase in the number of females in the at risk population going out to 2020. The study shows that since 2002 there has been a double increase in the number of felony cases filed. The Municipal case bookings have decreased somewhat over the last six years. The increase has been in new case filings of Operating a Vehicle under the Influence. He compared Coshocton County to other counties and we are right in the middle of those counties. He stated that there is one case filed in Municipal Court for every 54 people in the county. He stated that Municipal Court has helped the Justice Center population by utilizing monitors. This however cannot be used for violent felony crimes. The jail is not a truly secure facility as required by the Standards of the America Corrections Association. There are no keys or cards that get you back

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Shemshrock Continued

into the blocks. That is a very important issue in terms of safety. Mental health issues are a big factor when it comes to safety as well. The facility itself does not have sufficient attorney/client meeting rooms. There is also not the ability to separate these inmates as well. There has been a steady increase in the booking of inmates into the jail since 2004. The number of males booked into the jail has been steadily the same. There has been a slight steady increase in the number of females booked into the jail since 2004. He reiterated that the number of felony cases (Operating a Vehicle Under the Influence, Misdemeanor and Felon) have increased significantly since 2000. He stated that the economic conditions in the county lead to an increase in the number of cases seen by the courts. He stated that they looked at the number of peak periods in the jail over the last three years and determined that the highest peak was in February of 2006 with 91 inmates. The average population of the jail in 2007 was 59 inmates. One thing to look at is when they are planning for jail space, the standards indicate that you take the peak periods so they will have enough to accommodate for those peak periods. Another issue that needs to be addressed is the average population of the jail and where the inmates are in the court system. The four cell blocks that are in the jail at this time contains 1600 sq. ft. This total includes sleeping areas, day room space, eating tables, shower, toilets and washbasins. With an average jail population of 59, this equals an average of 27 sq. ft. of total space per prisoner. The accepted standard requirements is 35 sq. ft. of unencumbered space per inmate for living space and 35 sq. ft. of dayroom space for each inmate, in addition to the space occupied by showers, person hygiene, beds, tables, ect. Twenty seven square feet of total space per prisoner is a disaster waiting to happen. He is recommending that the Commissioners immediately consider a 120 bed facility. Violent crime is rising and the situation at the Justice Center at this time does not allow for the judges to effectively determine sentences for offenders that come before them. At this time, available bed space at the Justice Center is used in determining what sentence is given to an offender. Mr. Shryock asked if there is a projected cost per bed on the Justice Center. Mr. Axline stated that it is a difficult question to answer. In some cases, facilities require more single cell holding than dormitory holding. It varies from \$45,000 to \$65,000 per bed. Mr. Blodgett stated that if you have a classification system, to determine the type of prisoners we have and then have that facility designed by the architect. The more maximum security the center has to be, the more expensive the cost to build the facility. Mr. Axline stated that to the cost of the facility you have to add administrative costs. He feels we are getting close to determining the cost of the facility. There are different costs for the facility based on the function or area of the facility in which they are talking about. For instance there is a general cost for a kitchen as opposed to an isolation area. Mr. Blodgett stated that the jail was sited in the last inspection for the following: Each prisoner must be assigned a bed and they are not, Violent criminals must be separated from non-violent prisoners, Jail must not exceed rated capacity, ect. Mr. Stahl stated that he noticed it did not mention renting out beds to other counties. Mr. Axline stated that based on his analysis shows that there is a need for at least an 80 bed facility at this time. Mr. Fischer stated that he does not see any growth in our population so he cannot agree with a 120 bed facility. He stated that we spoke with some other counties and they do not feel we will be able to get monies for bed rental. Mr. Axline stated that Coshocton County is a very unique county. We house more inmates in the jail than other counties do. The only thing that has kept our inmate population down is that the judges have not put the inmates in jail and has utilized other options. Mr. Fischer stated the Commissioners have to operate a facility one we build it. We cannot build something that is bigger than we need and cannot then afford to operate it. Mr. Axline stated that he does not want to have the Commissioners build a facility to fit them today, but then not in the future. Mr. Fischer stated that all three Commissioner are very forward thinking and do not want this to happen. Mr. Axline stated that if they build the 120 bed facility then it will allow the inmate population to grow by 2 inmates per year until 2030. Mr. Shryock stated that we recently visited some counties and they built a new facility and are unable to rent out the additional bed space. He stated that this county does not want to depend on that option. Mr. Blodgett stated that sometimes this does happen. Counties try to determine if they can afford to house a prisoner vs. home arrest, ect. Mr. Fischer asked if this bed space issue is not a philosophy of the judges. Mr. MacDonald stated that the judge will look at the population and he cannot say that they do this for certain, but when it comes to bed

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Shemshrock Continued

space, we just do not have the space and sometimes these prisoners will be furloughed. Mr. Axline stated that when you look at the daily population, and if they recommend anything less than doubling the number of population for the jail then they would be remiss in there job. Mr. Shryock stated that the Commissioners are charged with a very important decision and will be asking many hard questions. If they are going to ask the public to take on this issue, they want to make certain that every question they have is answered. We were in Knox County last week and they have a 100 bed facility. They stated that their average population is between 40 and 50 and they cannot sell the extra beds. Mr. Blodgett stated that he contacted Knox County's Jail Administrator and they stated that they have a 100 bed facility and the average population is 90. Mr. Shryock stated that in 1973 the facility we have now was built to house 62 inmates. How do we know that they will come back in a few years and say we need something else. Mr. Blodgett stated that the standards became effective in the 1980's. These were not in effect when the 1973 facility was built. He also stated that the standards that the court will look at are the ones that were adopted in the 1980's and they really haven't been changed very much since that time. Mr. Shryock asked if there is a waiting list at this time for inmates at the jail. Mr. MacDonald stated that at this time we are actually getting inmates that will serve their time in jail in February of 2008. Mr. Fischer stated that the Commissioners feel that the Community really needs a new Justice Facility. We just want to make certain it is the right facility for our community. The Commissioners thanked them for attending.

Mr. Fischer

At 11:38 a.m. Mr. Fischer left the meeting to attend a meeting in Newcastle. At 12:08 p.m. the agenda items were then done.

Benefit Resource Group

Mr. Michael Zaluski, Mr. Daniel McNeill, Mr. Jason Farro attended the meeting to go over the new voluntary plans that can be offered to the county employees. Mr. Stahl made a motion, seconded by Mr. Shryock to sign the Voluntary Supplemental Package with Unum for eligible county employees effective January 1, 2008.

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| Vote: | Shryock | yea |
| | Fischer | absent |
| | Stahl | yea |

Waiver of Priority

Mr. Shryock made a motion, seconded by Mr. Stahl to sign a Waiver of Priority for Mr. Jesse M. Fischer and Ms. Tana M. Fischer to subordinate and waive priority for the lien of the mortgage held by the Coshocton County Commissioners.

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| Vote: | Shryock | yea |
| | Fischer | absent |
| | Stahl | yea |



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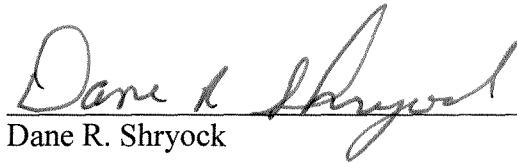
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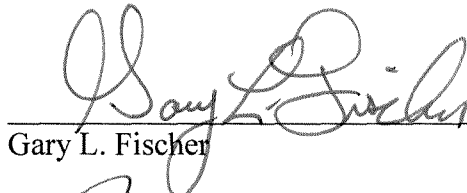
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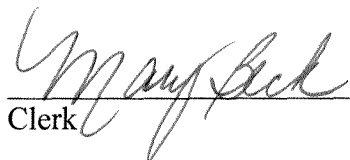
Adjourn

At 12:14 p.m. Mr. Shryock adjourned the meeting.


Dane R. Shryock


Gary L. Fischer


Larry K. Stahl


Clerk