

# 2019 Ohio Candidate Requirement Guide

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### CANDIDATE REQUIREMENT GUIDE: A USER'S GUIDE

If you are considering running for office in Ohio, this guide can help you navigate the legal requirements to get your name on the ballot. This guide is only a brief summary and not a complete digest of laws. The information in this guide is current as of September 2018. Legislative or judicial action may change the information in this guide. For the most up-to-date information, visit the Ohio Secretary of State's website at <a href="www.OhioSecretaryofState.gov">www.OhioSecretaryofState.gov</a>. Refer to the sections below for the office you are seeking:

- Municipal Offices (other than judge or court clerk)
- Municipal Court Judge
- Municipal Court Clerk
- Township Offices
- Board of Education

Each of these sections contains information on the terms of office and the conditions candidates must meet, such as residency requirements, minimum or maximum ages, or other necessary qualifications, such as legal experience. Each office also has different petition filing requirements, such as deadlines, forms, filing fees and locations and number of signatures needed.

#### Within this guide:

- "R.C." refers to the Revised Code of Ohio (visit <u>codes.ohio.gov</u> for more),
- "OH Const" refers to the Ohio Constitution (www.OhioSecretaryofState.gov), and
- "OAG" refers to an Opinion of the Ohio Attorney General (www.ohioattorneygeneral.gov).



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# **MUNICIPAL CORPORATIONS**

# Cities and Villages

As used in Ohio law, the terms "municipal corporation" and "municipality" refer either to a city or a village. A municipal corporation's classification as a city or village is based on its population as determined by the most recent decennial federal census or, alternatively, the number of registered electors at the most recent general election. Municipal corporations that, at the last federal census, had a population of 5,000 or more, or at the last general election had 5,000 registered electors, are classified as cities. All other municipal corporations are classified as villages. (R.C. 703.01, R.C. 703.011)

Although many of the elective offices of cities and villages share common names, those offices are governed by different statutes. A candidate should become familiar with the statutes that set forth the duties of, and eligibility requirements for, the specific office the candidate seeks.

Also, note that, for election purposes, the law distinguishes between villages with populations of fewer than 2,000, and those with populations between 2,000 and 4,999.

# Municipal Limited Home Rule

Ohio law allows municipal corporations to organize under one of four specific plans of government that provide a limited amount of home rule. These plans – the charter, commission, city manager, and federal plans – are provided for in <a href="Article XVIII">Article XVIII</a> of the Ohio <a href="Constitution">Constitution</a> and <a href="Chapter 705">Chapter 705</a> of the Revised Code of Ohio. A candidate seeking election to a municipal office governed by one of the home rule plans must be familiar with the constitutional and statutory provisions that set forth the duties of, and eligibility requirements for, that office.

# Municipal Offices (Other Than Judge or Court Clerk)

**Note**: The following provisions may not apply if a municipal corporation has adopted a charter or other form of limited home rule government. For more information about charter municipalities, contact your county board of elections or the law director/solicitor of the municipal corporation.

#### **Terms of Office**

(unless a controlling home rule provision provides otherwise)

- MAYOR: Four years, commencing January 1, 2020
   (OH Const. Art. XVIII §7; R.C. 733.02, R.C. 733.24)
- MEMBER, LEGISLATIVE AUTHORITY:

City: Two years, commencing January 1, 2020 (OH Const. Art. XVIII §7; R.C. 731.03)

**Village**: Four years, no statutory beginning date—generally commencing January 1, 2020 (OH Const. Art. XVIII §7; R.C. 731.09)

- PRESIDENT, LEGISLATIVE AUTHORITY CITY: Two or four years, commencing January 1, 2020 (R.C. 733.09)
- **DIRECTOR OF LAW CITY**: Four years, commencing January 1, 2020 (R.C. 733.49)
- AUDITOR CITY: Four years, commencing January 1, 2020 (R.C. 733.10)
- TREASURER: Four years, commencing January 1, 2020 (R.C. 733.42)
- CLERK VILLAGE: Four years, commencing April 1, 2020 (R.C. 733.26)
- CLERK/TREASURER VILLAGE: Four years, commencing April 1, 2020 (R.C. 733.261)
- BOARD OF TRUSTEES OF PUBLIC AFFAIRS VILLAGE: Two or four years, no statutory beginning date—generally commencing January 1, 2020 (R.C. 735.28)

# I. Municipal CorporationsVillages With Less Than 2,000 Population

In a statutory village with a population of less than 2,000, all candidates are nominated by petition unless the village voters adopted provisions to hold partisan primary elections pursuant to R.C. 3513.01\*. If the village has not adopted partisan elections, all candidates are designated as nonpartisan candidates.

#### **Qualifications**

#### RESIDENCY REQUIREMENTS:

**Legislative authority - council**: One year in the village immediately preceding the election (R.C. 731.12)

**Mayor**: One year in the village immediately preceding the election (R.C. 733.24)

**All other offices**: Resident of the village (<u>R.C. 3.15</u>, <u>R.C. 733.26</u>, <u>R.C. 733.261</u>, <u>R.C. 3513.05</u>)

#### MINIMUM AGE:

18 years, as of the date of the general election (OH Const. Art. V §1, Art. XV §4)

#### OTHER:

Registered elector of the village (<u>OH Const. Art. V §1</u>, <u>Art. XV §4</u>; <u>R.C. 3.15</u>, <u>R.C 731.09</u>, <u>R.C. 731.12</u>, <u>R.C. 733.10</u>, <u>R.C. 733.24</u>, <u>R.C. 733.26</u>, <u>R.C. 733.26</u>, <u>R.C. 733.42</u>)

#### PETITION FILING DEADLINE:

By 4 p.m. on August 7, 2019 (90 days before the general election) (R.C. 3513.251)

#### PETITION FORM NUMBERS:

See page 16 for additional information on group petitions.

# 3-O: Nominating Petition - Nonpartisan Office - Municipalities (PDF) - for individual candidates

# 3-MA: Nominating Petition - Village Office - (Several Candidates) (PDF) - for a group of candidates

#### SIGNATURE REQUIREMENT:

10 valid signatures (R.C. 3513.251)

<sup>\*</sup> If a village has adopted provisions to hold partisan primaries, please follow the requirements listed in Section II. Municipal Corporations, beginning on the next page, with the one exception that the declaration of candidacy and petition requires 10 valid signatures.

#### FILING FEE:

\$30 (R.C. 3513.10, R.C. 3513.251, R.C. 3513.261)

#### FILED WITH:

Appropriate county board of elections office (R.C. 3513.251)

**Note**: If the village is located in more than one county, the petition is filed with the board of elections in the most populous county.

# **II. Municipal Corporations**

<u>Villages With Population Over 2,000, but Less Than 5,000; Cities With Population or Registered Electors of 5,000 or More</u>

Candidates for municipal office will be nominated by petition as nonpartisan candidates unless one or more of the following applies: The electors of the municipal corporation have petitioned to have partisan elections, previous municipal elections in that municipality were partisan, or a municipal charter provides otherwise.

Candidates for nonpartisan office who want their names printed on the ballot will file nominating petitions.

Candidates for offices nominated through a partisan primary who want their names printed on the ballot will file either a declaration of candidacy (party candidates) or nominating petition (independent candidates).

# **Party Candidates**

#### Qualifications

#### RESIDENCY REQUIREMENTS:

**Mayor - Village with population of 2,000 - 4,999**: One year in the village immediately preceding election (R.C. 3.15, R.C. 733.24)

Mayor - City: Resident of the city (R.C. 3.15)

**President - City legislative authority**: Resident of the city (R.C. 3.15)

**Legislative authority**: One year in the village, city or ward immediately preceding election (R.C. 3.15, R.C. 731.02, R.C. 731.12)

**All other offices**: Resident of the city or village (R.C. 3.15)

#### MINIMUM AGE:

18 years, as of the date of the general election (OH Const. Art. V §1, Art. XV §4)

#### OTHER:

Registered elector of the city or village (<u>OH Const. Art. V §1, Art. XV §4, R.C. 3.15, R.C. 731.02, R.C. 731.12, R.C. 733.09, R.C. 733.10, R.C. 733.24, R.C. 733.42, R.C. 733.49)</u>

**Director of law**: Must be an attorney admitted to practice in this state (R.C. 733.50)

#### FILING DEADLINES:

By 4 p.m. on February 6, 2019 (90 days before the primary election); or 4 p.m. on May 6, 2019 (day before the primary election) for independent candidates (R.C. 3513.05, R.C. 3513.257)

**Note**: Party candidates whose petitions are certified will run in the primary election, unless the primary is eliminated under <u>R.C. 3513.02</u> (see "Elimination of Primary Election" on page 22).

#### FILING FEE:

\$30 for village office; \$45 for city office (R.C. 3513.10)

#### PETITION FORM NUMBERS:

# 2-I: Declaration of Candidacy - Party Primary - Elective Offices of Cities or Villages (PDF) - for party candidates

# 3-N: Nominating Petition - Municipal Office - Use in Cities or any Villages with a Population of 2,000 or More (PDF) - for independent candidates

#### SIGNATURE REQUIREMENTS:

All offices except ward council representative:

Major party candidates: 50 valid signatures (R.C. 3513.05)

Minor party candidates: 25 valid signatures (R.C. 3513.05)

**Independent candidates**: Based on number of votes cast in the municipal corporation in the last general election for governor (R.C. 3513.257, R.C. 3513.261):

Number of votes cast

Less than 5,000

5,000 or more

Number of valid signatures required 25 signatures or 5 percent of vote

(whichever is less)

1 percent of vote

Ward council representative:

Major party candidates: 25 valid signatures (R.C. 3513.05)

**Minor party candidates**: 13 valid signatures (R.C. 3513.05)

Independent candidates: Based on number of votes cast in the ward in the last

general election for governor (R.C. 3513.257, R.C. 3513.261):

Number of votes cast

Less than 5,000

5,000 or more

Number of valid signatures required

25 signatures or 5 percent of vote

(whichever is less)
1 percent of vote

#### FILED WITH:

Appropriate county board of elections office (R.C. 3513.05)

**Note**: If the municipal corporation is located in more than one county, the petition is filed with the board of elections in the most populous county.

# Nonpartisan Candidates

#### **Qualifications**

#### RESIDENCY REQUIREMENTS:

**Mayor - Village with population of 2,000 - 4,999**: One year in the village immediately preceding election (R.C. 3.15, R.C. 733.24)

Mayor - City: Resident of the city (R.C. 3.15)

**Legislative authority**: One year in the village, city or ward immediately preceding election (R.C. 3.15, R.C. 731.02, R.C. 731.12)

**All other offices**: Resident of the city or village (R.C. 3.15)

#### MINIMUM AGE:

18 years, as of the date of the general election (OH Const. Art. V §1, Art. XV §4)

#### OTHER:

Registered elector of the city or village (OH Const. Art. V §1, Art. XV §4, R.C. 3.15, R.C. 731.02, R.C. 731.12, R.C. 733.09, R.C. 733.10, R.C. 733.24, R.C. 733.42, R.C. 733.49)

**Director of law**: Must be an attorney admitted to practice in this state (R.C. 733.50)

#### PETITION FILING DEADLINE:

By 4 p.m. on August 7, 2019 (90 days before the general election) (R.C. 3513.251, R.C. 3513.261)

#### FILING FEE:

\$30 for village office; \$45 for city office (R.C. 3513.10, R.C. 3513.261)

#### PETITION FORM NUMBER:

#3-O: Nominating Petition - Nonpartisan Office - Municipalities (PDF)

#### SIGNATURE REQUIREMENT:

50 valid signatures (R.C. 3513.251)

#### FILED WITH:

Appropriate county board of elections office (R.C. 3513.05)

**Note**: If the municipal corporation is located in more than one county, the petition is filed with the board of elections in the most populous county.

# Municipal Court Judge

R.C. 1901.07 prescribes the method for nominating candidates for municipal court judge based on the jurisdiction of the court and the applicability of municipal charter provisions. Candidates for municipal court judge should review closely R.C. 1901.07 to determine particular filing requirements in their jurisdiction. All candidates for municipal court judge are nominated either by nominating petition or by primary election. If two or more judges of the same court are to be elected, each person filing a declaration of candidacy or a nominating petition as a candidate for election to the office of judge of the municipal court must indicate which office is being sought by stating when the term of office commences.

#### **Term of Office**

Six years; commencement dates vary (R.C. 1901.07)

#### Qualifications

- MAXIMUM AGE:
  - 70 years (OH Const. Art. IV §6)
- RESIDENCY REQUIREMENT:

Resident of the territorial jurisdiction of the court (R.C. 3.15, R.C. 1901.06)

#### EXPERIENCE:

Six years admitted to, and engaged in, the practice of law in this state, or prior service as a judge of a court of record in the United States, or both (R.C. 1901.06)

#### OTHER:

- Registered elector in the territorial jurisdiction of the court (R.C. 1901.06)
- Candidates for judge must designate the term of office on the declaration of candidacy or nominating petition if more than one office of that court is to be elected at the election. (R.C. 3513.08, R.C. 3513.28)

#### FILING DEADLINES:

By 4 p.m. on February 6, 2019 (90 days before the primary election) for party candidates; or by 4 p.m. on May 6, 2019 (day before the primary election) for independent or nonpartisan candidates (<u>R.C. 1901.07</u>, <u>R.C. 3513.05</u>, <u>R.C. 3513.257</u>, <u>R.C. 3513.261</u>)

#### FILING FEE:

\$80 (R.C. 3513.10, R.C. 3513.261)

#### PETITION FORM NUMBERS:

#2-H: Declaration of Candidacy - Party Primary - Judge or Clerk of the Municipal Court (PDF) - for party candidates

#3-I: Nominating Petition - Judge or Clerk of the Municipal Court (PDF) - for independent and nonpartisan candidates

#### SIGNATURE REQUIREMENTS:

**Note**: In certain charter municipal corporations, the petition, signature or filing requirements may differ. Please review the appropriate Revised Code or charter provisions for requirements specific to your court.

Major party candidates: 50 valid signatures (R.C. 1901.07, R.C. 3513.05)

Minor party candidates: 25 valid signatures (R.C. 1901.07, R.C. 3513.05)

**Independent or nonpartisan candidates**: 50 valid signatures, unless otherwise provided in law (R.C. 1901.07, R.C. 3513.05, R.C. 3513.257)

By nominating petition only: Municipal courts specified in R.C. 1901.07(C)(1)-(6): Akron, Cleveland and Toledo municipal courts; and the Auglaize, Brown, Carroll, Clermont, Crawford, Franklin, Hamilton, Hocking, Jackson, Lawrence, Madison, Miami, Morrow, Paulding, Perry, Putnam, Sandusky, and Wayne county municipal courts.

**Note**: An individual who is interested in being a candidate for the Akron, Cleveland, or Toledo municipal court or the Franklin County municipal court are encouraged to review the municipality's charter for the appropriate filing deadline and any additional filing requirements.

#### FILED WITH:

Appropriate county board of elections office (R.C. 3513.05)

**Note**: If the court is located in more than one county, the petition is filed with the board of elections in the most populous county unless otherwise provided for in law.

# Municipal Court Clerk

Requirements for candidates for municipal court clerk are specified in <u>R.C. 1901.31</u>. Generally, municipal court clerks are elected in municipal court jurisdictions with populations of 100,000 or more and appointed in jurisdictions with populations under 100,000, but there are numerous exceptions (e.g., Akron, Barberton and Toledo municipal courts, and the Hamilton, Miami, Montgomery, Portage and Wayne county municipal courts).

Elected clerks are nominated and elected in the same manner provided for judges of the court. Please review the appropriate code sections for requirements specific to your court.

**Note:** In certain charter municipal corporations, the petition, signature or filing requirements may differ.

#### Term of Office

Six years, commencing January 1, 2020 (<u>R.C. 1901.31</u>)

#### Qualifications

#### RESIDENCY REQUIREMENT:

Resident of the territorial jurisdiction of the court (R.C. 3.15, 1901.06)

#### MINIMUM AGE:

18 years, as of the date of the general election (OH Const. Art. V §1, Art. XV §4)

#### OTHER:

Registered elector in the territorial jurisdiction of the court (R.C. 1901.06, R.C. 1901.31)

#### • PETITION FILING DEADLINES:

By 4 p.m. on February 6, 2019 (90 days before the primary election) for party candidates; or by 4 p.m. on May 6, 2019 (day before the primary election) for independent candidates (R.C. 1901.07, R.C. 3513.05, R.C. 3513.257, R.C. 3513.261)

#### FILING FEE:

\$80 (R.C. 3513.10, R.C. 3513.261)

#### PETITION FORM NUMBERS:

#2-H: Declaration of Candidacy - Party Primary - Judge or Clerk of the Municipal Court (PDF) - for party candidates

#3-I: Nominating Petition - Judge or Clerk of the Municipal Court (PDF) - for independent candidates

#### SIGNATURE REQUIREMENTS:

**Major party candidates**: 50 valid signatures, unless otherwise provided in law (R.C. 1901.31, R.C. 3513.05)

**Minor party candidates**: 25 valid signatures, unless otherwise provided in law (R.C. 1901.31, R.C. 3513.05)

**Independent or nonpartisan candidates**: 50 valid signatures, unless otherwise provided in law (R.C. 1901.31, R.C. 3513.05, R.C. 3513.257)

#### FILED WITH:

Appropriate county board of elections office (R.C. 3513.05)

**Note**: If the court is located in more than one county, the petition is filed with the board of elections in the most populous county unless otherwise provided for in law.

# **Township Offices**

In 2019, the fiscal officer and one trustee will be elected to full terms in each township. Candidates for township office are nominated by nominating petition as nonpartisan candidates, unless a majority of the voters of the township have adopted provisions to hold a primary election. (R.C. 3513.01, R.C. 3513.253)

#### **Term of Office**

- Fiscal Officer: Four years, commencing April 1, 2020 (R.C. 507.01)
- Trustee: Four years, commencing January 1, 2020 (R.C. 505.01)

#### Qualifications

• RESIDENCY REQUIREMENT:

Resident of the township (R.C. 3.15)

MINIMUM AGE:

18 years, as of the date of the general election (OH Const. Art. V §1, Art. XV §4)

OTHER:

Registered elector of the township (OH Const. Art. V §1, Art. XV §4)

FILING DEADLINE:

By 4 p.m. on August 7, 2019 (90 days before the general election) (R.C. 3513.253)

FILING FEE:

\$30 (R.C. 3513.10, R.C. 3513.261)

PETITION FORM NUMBER:

#3-R: Nominating Petition - Township Office (PDF)

SIGNATURE REQUIREMENT:

25 valid signatures (R.C. 3513.253)

FILED WITH:

Appropriate county board of elections office (R.C. 3513.253)

### Board of Education

The number of members of a board of education to be elected in 2019 differs in each school district. Nomination of candidates for board of education may be made by: Nominating petition (R.C. 3513.254, R.C. 3513.255) or, if approved by the board of education, by a nonpartisan primary election held on the same day as the primary election for nominating all other candidates for public office in that year. (R.C. 3513.256)

#### **Term of Office**

Four years, commencing January 1, 2020 (R.C. 3313.09)

#### **Qualifications**

- RESIDENCY REQUIREMENT: Resident in the territory comprising the district (R.C. 3.15, R.C. 3313.01)
- MINIMUM AGE: 18 years, as of the date of the general election (OH Const. Art. V §1, Art. XV §4)
- OTHER: Registered elector in the territory comprising the district (R.C. 3313.01)
- PETITION FILING DEADLINES:

Nonpartisan Primary: 4 p.m. on February 6, 2019 (90 days before the primary election) (R.C. 3513.256(A))
No primary: 4 p.m. on August 7, 2019 (90 days before the general election)

**lo primary**: 4 p.m. on August 7, 2019 (90 days before the general election) (<u>R.C. 3513.254, R.C. 3513.255</u>)

• FILING FEE: \$30 (R.C. 3513.10, R.C. 3513.261)

#### PETITION FORM NUMBERS - NO PRIMARY:

See page 27 for additional information on group petitions.

#### City, local or exempted village board:

- #3-T: Nominating Petition Board of Education City, Local or Exempted Village School <u>District (PDF)</u> - for individual candidate
- #3-U: Nominating Petition Board of Education City, Local or Exempted Village School District (Several Candidates) (PDF) for group of candidates
- #3-V: Nominating Petition Board of Education Newly Formed Local School District (PDF) for newly formed local school board

#### Governing board of educational service center (ESC):

- #3-W: Nominating Petition Board of Education Educational Service Center (PDF) for individual candidate (at-large or district)
- #3-X: Nominating Petition Board of Education Educational Service Center At-Large (Several Candidates) (PDF) for group of at-large candidates
- #3-Y: Nominating Petition Board of Education Educational Service Center Newly Formed Governing Board (PDF) for newly formed ESC, individual candidate
- #3-YA: Nominating Petition Newly Formed Governing Board of an Educational Service Center (Several Candidates) (PDF) - for newly formed ESC, group of candidates

#### PETITION FORM NUMBERS - NONPARTISAN PRIMARY:

See page 27 for additional information on group petitions.

- #2-V: Declaration of Candidacy Non-Partisan Primary Member the Board of Education city, local, exempted village (PDF) for city, local, exempted village (individual candidate)
- #2-W: Declaration of Candidacy Non-Partisan Primary Member of the Governing
  Board of an Educational Service Center (esc) (PDF) for individual ESC candidate
- #2-X: Declaration of Candidacy Non-Partisan Primary Member of a Newly Formed Governing Board of an Educational Service Center (esc) (PDF) for newly formed ESC

#### SIGNATURE REQUIREMENTS:

**City**: based on the population of the school district (R.C. 3513.254):

Population of city school district	Number of valid signatures required
Fewer than 20,000	25
20,000 - 49,999	75
50,000 - 99,999	150
100,000 or more	300

**Local school district**: 25 valid signatures (R.C. 3513.254)

Exempted Village: 25 valid signatures (R.C. 3513.254)

**ESC**: 50 valid signatures (<u>R.C. 3513.255</u>)

#### • FILED WITH:

Appropriate county board of elections office (R.C. 3513.254)

**Non-ESC**: If the school district is in more than one county, the petition is filed in the most populous county of the school district.

**ESC**: If the ESC is in more than one county, the petition is filed with the board of elections of the county in which the ESC's central administrative offices are located. (R.C. 3513.255)

# **ELIMINATION OF PRIMARY ELECTION**

<u>Section 3513.02 of the Revised Code of Ohio</u> provides that a municipal partisan primary election shall not be conducted under certain circumstances.

No primary election will be conducted for a particular political party if, in accordance with R.C. 3513.02, the following occurs:

- No valid declaration of candidacy is filed by a candidate of a political party for election to any of the offices to be voted for at the general election in that year, or
- Not more than one party declaration of candidacy is filed for each office to be voted upon at the general election.

However, if the only office for which there is a primary contest is that of ward council member, a primary election will be held for that party only in the ward in which there is a contest, and only the names of the candidates for that ward office will appear on the party's ballot. (R.C. 3513.02)

# MINOR PARTIES

Prospective candidates of a recognized minor party should follow the signature requirements and filing deadlines listed for minor party candidates in this Guide below the office being sought.

# WRITE-IN CANDIDATES

Any person wanting to be a write-in candidate for most offices must file a declaration of intent to be a write-in candidate.

Only write-in candidates who have filed a valid declaration of intent will have votes counted in the election for which the candidate filed. (R.C. 3513.041)

A write-in candidate must meet all of the qualifications of the office being sought. (Please review the qualifications above for the specific office being sought.)

#### FILING DEADLINE:

**Write-In for Primary Election**: By 4 p.m. on February 25, 2019\* (72 days before the primary election) (R.C. 3513.041)

**Write-In for General Election**: By 4 p.m. on August 26, 2019\* (72 days before the general election) (R.C. 3513.041)

**Note\***: These deadlines fall on a day when the county boards of elections are closed. Therefore, the deadline is extended to the next succeeding day when the appropriate office is open for regular business hours. (R.C. 1.14)

#### FILING FEE:

A write-in candidate must pay the same filing fee as any other candidate for the office. Please review the filing fee information above for the specific office being sought. (R.C. 3513.10)

#### PETITION FORM NUMBER:

#13: Declaration of Intent be a Write-in Candidate (all offices except U.S. president / vice president, & Gov / Lt Gov) (PDF) - all offices

#### FILED WITH

A write-in candidate must file his or her declaration of intent to be a write-in candidate form with the appropriate county board of elections. Please review the "Filed With" section for the specific office being sought. (R.C. 3513.05)

**Note**: In order to advance from a primary election ballot to a general election ballot, Ohio law requires a write-in candidate for party nomination in a contest where only write-in candidates filed to receive at least as many votes as the number of petition signatures that would have been required for the person's name to be printed on the primary ballot. [R.C. 3513.23(B); R.C. 3513.05.]

# POLITICAL PARTY AFFILIATION OF CANDIDATES FOR PARTY NOMINATION

A person may be a candidate for nomination of any political party at a primary election (regardless of party affiliation established by voting in a prior partisan primary) if either of the following applies:

- The person does not hold an elective office, or
- The person holds an elective office other than one for which candidates are nominated at a primary election.

However, a person holding an elective office for which candidates are nominated at a party primary may become a candidate for a different political party if the person completes and files the Secretary of State's prescribed <a href="Form #10-Y">Form #10-Y</a>, <a href="Declaration of Intent to Change Political Party Affiliation (PDF)">Political Party</a> <a href="Affiliation (PDF)</a>, by 4 p.m. on the 30th day before the filing deadline for the primary election. The completed <a href="Form #10-Y">Form #10-Y</a>, <a href="Declaration of Intent to Change Political Party Affiliation (PDF)</a>, must be filed with the same county board of elections with which the person is required to file his or her declaration of candidacy and petition.

A person may file such declaration of intent only once during a period of 10 years after filing a first declaration of intent. (R.C. 3513.191)

Please see R.C. 3513.04 and R.C. 3513.052 for further candidacy information.

# INDEPENDENT CANDIDATES

An independent candidate must actually be unaffiliated from any political party, and the required claim of being unaffiliated must be made in good faith in order for the candidate to be qualified to run as an independent candidate. *Morrison v. Colley*, 467 F.3d 503 (6th Cir. 2006); *Jolivette v. Husted*, 694 F.3d 760 (6th Cir. 2012); State ex rel. *Davis v. Summit County Board of Elections*, 137 Ohio St.3d 222 (2013); State ex rel. *Morris v. Stark County Board of Elections*, 143 Ohio St.3d 507 (2015).

At the time a prospective independent candidate (other than a judicial candidate) files his or her nominating petition, the candidate may request to have the designation "nonparty candidate" or "other party candidate" printed underneath his or her name on the ballot (the designation "independent" may not appear on the ballot). Such request must be given to the office at which the nominating petition was filed. (R.C. 3505.03, R.C. 3513.257)

Please see specific office being sought for qualifications, signature requirements and filing deadlines.

# RESTRICTIONS ON FILING FOR MULTIPLE OFFICES

No person shall seek nomination or election to any of the following offices or positions at the same election by filing a declaration of candidacy and petition, declaration of intent to be a write-in candidate, or a nominating petition, or by becoming a candidate through a party nomination in a primary election, or by filling of a vacancy under R.C. 3513.30 or R.C. 3513.31:

- 1. Two or more state offices;
- 2. Two or more county offices;
- 3. A state office and a county office;
- 4. A federal and a state or county office; or
- 5. Any combination of two or more municipal or township offices, positions as a member of a city, local, or exempted village board of education, or position as a member of a governing board of an educational service center. (R.C. 3513.052)

The only exception to this prohibition is if a person "timely withdraws" his or her candidacy. Therefore, a candidate who timely withdraws his or her candidacy prior to board action on his or her nominating petition and prior to the filing deadline may file a new petition for the same or a different office in the same election as the withdrawn petition. (State ex rel. *Coble v. Lucas County Board of Elections*, et al.,130 Ohio St.3d 132 (2011).

Pursuant to R.C. 3513.052(G)(2), "timely withdraws" means either of the following:

- Withdrawing as a candidate before the applicable deadline for filing a declaration of candidacy, declaration of intent to be a write-in candidate, or nominating petition for the subsequent office for which the person is seeking to become a candidate at the same election, or
- Withdrawing as a candidate before the applicable deadline for the filling of a vacancy under section <u>R.C. 3513.30</u> or <u>R.C. 3513.31</u> of the Revised Code, if the person is seeking to become a candidate for a subsequent office at the same election under either of those sections.

A candidate may only withdraw his or her candidacy. Once filed, a candidate may not withdraw the petition or other forms used to initiate his or her candidacy.

Candidates may also review Chapter 12 of the Ohio Election Official Manual for information about candidacies and/or consult with private legal counsel.

# **PETITIONS**

County boards of election will provide at least one copy of a candidate petition form upon request. Candidates may make additional copies of the form as it is provided by the county board of elections.

Once the candidate has completed filling out and signing the petition, this signed part-petition may be copied prior to obtaining any elector signatures on the part-petitions. However, this original signed part-petition must be filed with the other part-petitions at the office of the appropriate filing entity. (R.C. 3513.09, R.C. 3513.261)

# **Group Petitions**

Ohio law provides for a "group petition" to be used by candidates nominated only by nominating petition for the following offices: member of a board of education, township office, and offices of villages with under 2,000 population. (R.C. 3513.261)

If a group of candidates for one of these offices wants to jointly circulate and file a single petition, they may do so by using the appropriate form:

- #3-S: Nominating Petition Township Offices (Several Candidates) (PDF) township office;
- #3-MA: Nominating Petition Village Office (Several Candidates) (PDF) offices in villages with under 2,000 population;
- #3-U: Nominating Petition Board of Education City, Local or Exempted Village School
  District (Several Candidates) (PDF) city, local, or exempted village board of education;
- #3-X: Nominating Petition Board of Education Educational Service Center At-Large (Several Candidates) (PDF) at-large members of education service center; or
- #3-Y: Nominating Petition Board of Education Educational Service Center Newly Formed Governing Board (PDF) members of newly formed educational service center.

Each of the candidates named in the group petition must sign the "Statement of Candidacy," and each must pay a separate filing fee. All signatures affixed to the petition are credited to each candidate named on the petition. (R.C. 3513.10, R.C. 3513.261)

# General Rules Governing Petitions

Below is an overview of the rules governing petitions. For additional information on rules governing petitions, please see Chapter 11 of the Ohio Election Official Manual.

- The Declaration or Statement of Candidacy portion of each petition paper must be completely filled out and signed by the candidate(s) before being circulated. (R.C. 3513.07, R.C. 3513.09, R.C. 3513.261)
- Candidates must designate the correct term commencing date on the Declaration of Candidacy or Nominating Petition, if more than one seat of that office is to be elected at the election. (R.C. 3513.08, R.C. 3513.28)
- Only qualified electors who are eligible to vote on the candidacy may sign a petition. An elector's qualifications are determined as of the date the petition is filed.
   (R.C. 3501.38(A))
- 4. Each signature, written in ink, must be an original signature of an elector or the elector's duly appointed attorney-in-fact who is acting pursuant to R.C. 3501.382. Generally, signing or affixing a signature to petition requires a person's written, cursive-style legal mark written in that person's own hand unless the elector does not use a cursive-style mark during the course of his or her regular business or legal affairs. However, a voter with a disability may personally affix his or her signature through the use of a reasonable accommodation, including the use of assistive technology or an augmentative device such as a signature stamp. (R.C. 3501.011, R.C. 3501.382(F) and related OAG 2015-012)
- 5. Each signer's residence address and the date of signing must be placed on the petition after the elector's signature. The voting address written on the petition must be the address appearing in the registration records of the board of elections.

  (R.C. 3501.38 (C))
- 6. Petitions for a candidate for party nomination must be signed and circulated by persons who are members of the same political party as the candidate. (R.C. 3513.07) An elector is considered to be a member of a political party if he or she voted in the primary election of that party within the preceding two calendar years, or if he or she did not vote in any other party's primary election within the preceding two calendar years. (R.C. 3513.05, 7th paragraph)

- 7. A candidate may circulate his or her own petition, although he or she may not sign his or her own petition as an elector. For purposes of circulating his or her own petition, a candidate is exempt from the party affiliation requirements described in number 6 of this section. (R.C. 3513.191(C)(4)) A circulator may not sign the same petition paper that he or she is circulating. A circulator who is not a candidate may, however, sign a petition paper being circulated for the same candidacy by a different circulator.
- 8. A circulator must be at least 18 years of age. (R.C. 3503.06(C)) (The Ohio residency requirement is not currently in place based on the preliminary injunction in *Citizens in Charge v. Husted*, Case: 2:13-cv-00935 (S.D. Ohio 11/13/13)).
- 9. After circulating the petition, the circulator must sign a statement, under penalty of election falsification indicating the following:
  - a. The number of signatures contained on the petition;
  - b. That the circulator witnessed the affixing of each signature on the petition;
  - c. That all signers, to the best of the circulator's knowledge and belief, were qualified to sign;
  - d. That each signature is, to the best of the circulator's knowledge and belief, the signature of the person whose signature it purports to be; and
  - e. On the circulator's statement for a Declaration of Candidacy or Nominating

    Petition for a person seeking to become a statewide candidate, the circulator's

    name, the address of the circulator's permanent residence, and the name and
    address of the person employing the circulator to circulate the petition, if any.
- 10. If a circulator knowingly permits an unqualified person to sign a petition paper or permits a person to write a name other than the person's own on the petition paper, that petition paper is invalid; otherwise, the signature of a person not qualified to sign shall be rejected but shall not invalidate the other valid signatures on the petition paper. (R.C. 3501.38(F))
- 11. Once a candidate's petition has been filed with the appropriate election official, it cannot be changed, supplemented, or returned to the candidate.
- 12. The original petition with the candidate's original signature must be filed at the same time as all other part petitions. (R.C. 3501.38(K), R.C. 3513.09)

- 13. Each petition paper shall be circulated by one person only, and shall contain signatures of qualified electors of one county only. When petitions are circulated in a district that contains more than one county, separate petition papers must be circulated in each county. (R.C. 3501.38, R.C. 3513.05, R.C. 3513.07, R.C. 3513.261)
- 14. No petition shall be accepted if it contains more than three times the minimum number of required signatures. (R.C. 3513.05, R.C. 3513.257, R.C. 3513.259) Or, in the case of a petition for county court judge, no Nominating Petition shall be accepted for filing or filed if it appears on its face to contain more than twice the minimum number of required signatures. (R.C. 1907.13)
- 15. All petitions must contain the following statement in boldface capital letters: "WHOEVER COMMITS ELECTION FALSIFICATION IS GUILTY OF A FELONY OF THE FIFTH DEGREE." (R.C. 3501.38(J), R.C. 3599.36)

**Note**: The penalties for a fifth degree felony conviction are six to 12 months in prison and/or a fine of \$2,500.

- All petitions remain open for public inspection, under reasonable regulations, at the office of the county board of elections with which they were filed.
  (R.C. 3513.05, R.C. 3513.262)
- 17. A signature on a Nominating Petition of a prospective independent candidate or nonpartisan candidate is not valid if it is dated more than one year before the date the petition was filed. (R.C. 3513.262)

# **PROTESTS**

Protests against the candidacy of any person must be in writing, must set forth with specificity the legal ground(s) for the protest, and must be filed with the board of elections where the candidate filed his/her Declaration of Candidacy, Nominating Petition, or Declaration of Intent to be a Write-In Candidate. (R.C. 3513.041, R.C. 3513.05, R.C. 3513.262, R.C. 3513.263)

After a valid protest is filed, the board of elections must set a time and place for hearing the protest and give notice to both the person whose candidacy is being protested and the protestor. Both the protestor and the protested candidate, or their respective legal counsel, will have the opportunity to address the board or Secretary of State's hearing officer at the hearing. (R.C. 3513.041, R.C. 3513.05, R.C. 3513.262, R.C. 3513.263)

# Partisan Primary Election

# Party Candidate

**Protest against a party candidate who filed a Declaration of Candidacy for the primary election**: Protests against a candidate who has filed a Declaration of Candidacy and petition in a partisan primary may be made by the controlling committee of that party, or by any qualified elector who is a member of the same party as the candidate and who is eligible to vote for the candidate whose petition is the subject of the protest. (R.C. 3513.05)

The deadline to file a protest against any party candidate who filed a Declaration of Candidacy for the primary election is 4 p.m. on February 22, 2019 (74 days before the primary election). (R.C. 3513.05)

# Write-in Candidate

Protest against a party candidate who filed a Declaration of Intent to Be a Write-In Candidate at the primary election: Any elector eligible to vote on the candidacy of a write-in candidate may protest that candidacy.

The deadline to file a protest against a write-in candidate for the primary election is 4 p.m. on March 1, 2019 (67 days before the primary election). (R.C. 3513.041)

# **General Election**

# Independent Candidate

Protest against an independent candidate who filed a Nominating Petition: Protests may be made by any qualified elector who is eligible to vote for the candidate whose petition is the subject of the protest. The deadline to file a protest against any candidate who filed a Nominating Petition as an independent candidate is 4 p.m. on July 30, 2018. (R.C. 3513.262)

# Nonpartisan Candidate

Protest against nonpartisan candidate who filed a Nominating Petition: Any elector eligible to vote on the candidacy of a candidate for nonpartisan office may protest that candidacy. The deadline to file a protest against any candidate who filed a Nominating Petition as a nonpartisan candidate is 4 p.m. on August 23, 2019 (74 days before the general election). (R.C. 3513.263)

# Write-in Candidate

Protest against a candidate who filed a Declaration of Intent to Be a Write-In Candidate at the general election: Any elector eligible to vote on the candidacy of a write-in candidate may protest that candidacy.

The deadline to file a protest against a write-in candidate for the general election is 4 p.m. on August 30, 2019 (67 days before the general election). (R.C. 3513.041)

# **UNEXPIRED TERM ELECTIONS (VACANCY IN OFFICE)**

Several statutes govern candidacies for unexpired term elections. R.C. 3513.31 is a general statute that always must be consulted in connection with an unexpired term election for an office that, under Ohio law, is subject to party primaries. R.C. 3513.31(I) provides how and when party nominees are selected for unexpired term elections for such offices, while R.C. 3513.31(J) describes how persons become independent candidates for those unexpired term elections.

Candidates seeking nomination/election to an office for the remainder of an unexpired term

must include the term-ending date on the petition. Ohio law requires each person filing a declaration of candidacy or a nominating petition as a candidate for the unexpired term of any office to designate the date on which that unexpired term will end. (R.C. 3513.08, R.C. 3513.28) Failure to provide the correct term- ending date on the petition may result in the petition being invalidated.

# **DEATH OR WITHDRAWAL OF CANDIDATE**

An individual's candidacy may cease to exist due to the individual's death or decision to withdraw from the election. If a candidate withdraws from an election, he or she must file a signed statement of withdrawal with the county board of elections office where the original candidate petition was filed. If a candidate dies, the candidate's party organization, committee, or family should promptly notify the county board of elections where the original candidate petition was filed of the candidate's death.

#### Withdrawal — Primary Election

A candidate may withdraw his or her candidacy at any time before the primary election by filing a written statement with the county board of elections where the original candidate petition was filed. (R.C. 3513.30(B))

#### Death or Withdrawal — General Election

A candidate nominated in a primary election may withdraw his or her candidacy at any time before the general election by filing a written statement with the county board of elections where the original candidate petition was filed. (R.C. 3513.30(D))

If a candidate nominated in a primary election dies prior to the general election, the candidate's party organization, committee, or family should promptly notify the appropriate board of elections of the candidate's death.

The law provides procedures for the replacement of a candidate who dies or withdraws during the election cycle. The proper procedures are dictated by the specific facts surrounding the vacancy on the ballot (e.g., the office involved, when the vacancy occurred, why the vacancy occurred, the time remaining before the election, etc.) The two statutes that generally govern vacancies on the ballot are: R.C. 3513.30 and R.C. 3513.31.

# Municipal Offices (Other Than Judge and Clerk of Courts)

#### **Villages**

Vacancies in elective office of villages that have adopted a limited form of home rule will be filled as provided by the applicable home-rule provisions.

In all statutory (non-home rule) villages, the office of mayor is the only office requiring an election to fill an unexpired term, and then only if the following two conditions exist:

- The vacancy occurs more than 40 days before the next regular municipal election, and
- The unexpired term will end more than one year after that election.

Vacancies in other statutory village offices are filled by an appointment for the entire unexpired term. (R.C. 731.43, R.C. 733.25, R.C. 733.31)

#### Cities

In all cities operating under a charter or other plan of limited home-rule government, the applicable provisions of the charter or home-rule plan will control the filling of vacancies.

In statutory (non-home rule) cities, vacancies in municipal offices for mayor, director of law, auditor, treasurer, and president of council, are filled by an election for the unexpired term if the following two conditions exist:

- The vacancy occurs more than 40 days before the next regular municipal election, and
- The unexpired term will end more than one year after that election.

Vacancies in other offices are filled by an appointment for the remainder of the unexpired term. (R.C. 731.43, R.C. 733.08, R.C. 733.31)

# Municipal Court Judge and Clerk

# **Judge**

Except where otherwise provided by charter, a vacancy in the office of a municipal judgeship that does not appear on this year's ballot and that occurs after the 100th day before the date of the primary election, and prior to the 40th day before the November 5, 2019 general election, shall be filled by an election for the unexpired term. (R.C. 3.02, R.C. 1901.10)

#### Clerk

A vacancy in the office of an elected municipal court clerk is filled according to R.C. 1901.31.

# **Township Offices**

A vacancy occurring in a township elective office that does not appear on this year's ballot shall be filled by an election for the unexpired term if the vacancy occurs prior to the 40th day before the November 5, 2019 general election. (R.C. 503.24)

# **Boards of Education**

Each person selected to fill a vacancy on a board of education shall hold office for the shorter of the following periods:

- Until the completion of the unexpired term, or
- Until the first day of January immediately following the next regular board of education election taking place more than 90 days after a person is selected to fill the vacancy.

If, prior to the 90th day (August 7, 2019) before the general election, a person is appointed to a board of education term expiring on December 31, 2021, an election for the remainder of the unexpired term shall be held on November 5, 2019. (R.C. 3313.11)

# **EDUCATION AND TRAINING REQUIREMENTS**

Many offices have education and training requirements that must be satisfied in order for a person to qualify as a candidate for the office, or in order for a person to qualify to hold the office. The Secretary of State's Office cannot advise candidates or officials on what education and training requirements are required to obtain or hold an elective office.

Candidates are encouraged to seek information on education or training requirements for the office being sought.

# CAMPAIGN FINANCE REPORTING

At the time petitions of candidacy are filed, each candidate should receive materials from the board of elections about campaign finance reporting and compliance.

Additional information regarding campaign finance rules, reporting requirements, and filing deadlines may be found in the online <u>Campaign Finance Handbook</u>, <u>2019 Ohio Elections</u> <u>Calendar</u>, and <u>other publications</u> located on the Ohio Secretary of State's website at <u>www.OhioSecretaryofState.gov</u>.

Also, please note that some charter municipalities have campaign finance disclosure and limitations in addition to those set forth in state law. Municipal candidates should contact the appropriate municipal authority for information on these local regulations, if applicable.

# PERSONAL FINANCIAL DISCLOSURE STATEMENT

Any individual who becomes a candidate for or holds a state, county, or city elected office, or the position of school board member in a school district with more than 12,000 students average daily membership, is required to file a personal financial disclosure statement. All public officials and candidates for elected office must file statements with the Ohio Ethics Commission, except members of and candidates for the General Assembly, who file with the Joint Legislative Ethics Committee, and judges and judicial candidates, who file with the Board of Commissioners on Grievances and Discipline of the Supreme Court.

For further information on the filing requirements and deadlines or to find a copy of a blank statement, visit the Ohio Ethics Commission's website at: <a href="www.ethics.ohio.gov">www.ethics.ohio.gov</a>. If further information is needed, please contact the Commission at (614) 466-7090.

Judicial candidates can find information at <a href="www.supremecourt.ohio.gov">www.supremecourt.ohio.gov</a> or call the office of the Board of Commissioners on Grievances and Discipline at (614) 387-9370.

# **2019 OHIO ELECTIONS CALENDAR**

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SOS0513 (09/2019)