

Coshocton County General Health District



Public Health
Prevent. Promote. Protect.

**All Hazards (aka Emergency Operations)
Base Plan**

**Supports Coshocton County Emergency Operation
Plan-Annex G Health & Safety**

and

**State and Federal Emergency Support Function 8-
Annex H Health & Medical Services**

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Coshocton County General Health District All Hazards Emergency Response Base Plan

The CCGHD is a political subdivision established under the Ohio Revised Code (ORC) 3701-36. CCGHD is governed by a five member Board of Health. The Health Commissioner is the chief Administrator for the CCHGD. Coshocton County is comprised of 5 incorporated municipalities and 22 unincorporated townships that may, for emergency management purposes, be divided into various planning and operating zones. The Coshocton City Health Department is governed by the Coshocton City Board of Health which has the full authority and responsibility for the operation of their health department. Both the County and the City Health Departments work cooperatively to protect the health and safety of our citizens.

INTRODUCTION:

The Coshocton County General Health District's (CCGHD) All Hazards Emergency Response Plan, also known as the CCGHD Emergency Response Plan (EOP), supports the Coshocton County Emergency Operations Plan, Annex G–Health and Medical. Annex G provides the mechanism for coordinated local resources in response to public health and medical care needs, to include veterinary and/or animal health issues when they impact human health, based on all hazards, both natural and intentional. The primary goal of this document is to outline the emergency response plan of the Coshocton County General Health District.

PURPOSE:

The mission of the Coshocton County General Health District is to prevent injury and disease and to, promote, and protect the health and safety of Coshocton County residents. During an incident, emergency, or disaster, this mission is accomplished through the execution of the All Hazards Emergency Response plan. The purpose of this plan is to provide guidance and procedures for the CCGHD, in responding to a public health emergency.

SITUATIONS:

Coshocton County may be subject to hazards and emergency events that can pose a significant threat to public health and/or safety.

Possible natural hazards include floods, flash floods, tornados, winter storms, blizzards, earthquakes, forest and brush fires, and drought. Pandemic influenza is a very real concern in the world today, with the ease of international travel and the subsequent distribution of infectious diseases in a short time period. Other possible disaster

situations may include hazardous material accidents, major transportation accidents involving railroads, interstate highways and industry in our community. War-related incidents and terrorist activities using weapons of mass destruction (WMD) involving nuclear, biological or chemical agents is also an unlikely but possible situation.

ASSUMPTIONS:

It is likely that outside assistance will be available in most major disaster situations, and plans have been developed to facilitate coordination of this assistance. It is still necessary for the CCGHD to plan for and to be prepared to carry out disaster response and short term recovery operations on an independent basis.

CONCEPT OF OPERATIONS

GENERAL

It is the responsibility of the CCGHD to help protect the public health and safety of Coshocton County residents during any disaster, natural or manmade, and assist the Coshocton County Emergency Management Agency in implementing the Coshocton County Emergency Response Plan. When the emergency exceeds the local capabilities to respond, assistance will be requested from neighboring counties through the SE Ohio Regional Plan, the Ohio Department of Health and other appropriate state government agencies. The Center for Disease Control and other federal government departments will also provide assistance when appropriate. Our goal, in an emergency, is to minimize injury and casualties, as well as prevent further damage, and promote a rapid recovery.

FOUR PHASES OF EMERGENCY MANAGEMENT

The process of Emergency Management involves four phases: mitigation, preparedness, response, and recovery.

Mitigation: actions taken to eliminate a hazard or reduce its potential impact.

Preparedness: planning for major emergencies, including training and exercises.

Response: actions taken in response to emergencies.

Recovery: actions taken after a disaster to restore services and reconstruct communities.

INTER-JURISDICTIONAL RELATIONSHIPS

Roles and Responsibilities of Local Agencies

According to the State of Ohio's Emergency Operations Plan, local government has the primary responsibility for meeting the immediate health and safety needs of its citizens in the event of a major disaster/emergency. However, state resources will augment those of local government when: the needs generated by a major incident exceed the capability of local

government to respond; the state has a specialized resource needed by local government; or the scope of the event is widespread and there is a need to utilize a centralized incident management system.

The Role of Local Public Health in Emergency Response

Depending upon the type of emergency and the decisions about emergency response made within a given jurisdiction, public health may be in the lead position, in a collaborative role, or in a secondary/supportive role.

State and Federal Emergency Support Function (ESF) #8 – Public Health and Medical Services/Annex H and Coshocton County Emergency Operation Plan-Annex G addresses the role of public health during disasters:

1. Assessment of health and medical needs
2. Public health disease surveillance, prevention and control
3. Monitoring of the availability and utilization of health systems’ assets
4. Provision of public health and medical–related services, supplies and personnel
5. Identification of areas where public health problems could occur
6. Public health recommendations and notification to the public
7. Consultation on potential health hazards and medical problems
8. Assistance and support for mass casualty and mass fatality incidents
9. Coordination with local, state and federal partners
10. Public health citizen preparedness, isolation and quarantine

Other local agencies may have a role during a public health emergency. They include:

Response Agency	Typical Actions
EMA	ANNEX-G organizations will be activated by Coshocton County EMA for assessment, response, and recovery operations based on the needs of the emergency or disaster.
Prosecutor	Provide legal guidance to the Health Commissioner
Law Enforcement	Threat assessment; criminal investigation; forensics and evidence processing; security; traffic control
Fire Department	Scene management (if indicated); decontamination (if indicated); HAZMAT disposal
Emergency Medical Services	Transport patients; support care centers and triage areas; augment hospital services

Hospital	Provide emergency and definitive medical care; isolate patients; dispense medications and vaccines; supplement lab services
Medical Examiner	Coordinate county's mass fatality plan including the activation of regional and state mortuary response team during mass fatality; establish Family Care Centers
Mental Health	Monitor mental health needs; delivery of services to response personnel and public
Clinical Labs	Initial or confirmatory testing of specimens
Public Works	Water, sewer monitoring and treatment; provision of vehicles and equipment
Animal Control	Monitoring and control measures as may be necessary to control spread of disease

Local Public Health Role with State and Federal Government

- a) State and Federal Emergency Support Function (ESF 8) organizations maintain a working relationship throughout emergency response and recovery operations to ensure that emergency public health needs are identified, assessed, prioritized and addressed.
- b) Health and Medical organizations in Coshocton County will coordinate with Health and Medical organizations from other counties when required during emergencies. In particular, CCGHD will coordinate with adjacent counties.
- c) Local-level emergency requests for state public health resources and services communicated to the Ohio EOC will be directed to ESF 8 personnel for action.
- d) Local requests for ESF 8 assistance will be referred to the appropriate state agency through the Ohio Department of Health.
- e) The Comparison Chart for ESF 8. Organizations, below, lists the organizations in the federal and state ESF 8. When there are comparable organizations at local level, they will be listed in the chart or special circumstances will be referenced in the footnotes.

Comparison Chart for Emergency Support Functions 8 (ANNEX-H) Organizations

Local Organizations	State Organizations	Federal Organizations
Coshocton Co. Health Dept. Coshocton County EMS Coshocton Co. Mental Health & Recovery Board Coshocton Co. Board of Developmental Disabilities	Ohio Department of Health Div. of Emergency Medical Services Ohio Dept. of Mental Health Dept. of Developmental Disabilities Ohio Medical Transportation Board	U.S. Department of Health and Human Services U.S. Dept. of Transportation
* American Red Cross, Coshocton Chapter	*	The National American Red Cross
Coshocton County Law Enforcement Agencies	Ohio Adjutant General's Dept. Ohio National Guard (ONG) Ohio State Highway Patrol	U.S. Dept. of Defense
Coshocton County Commissioners	Dept. of Administrative Services	General Services Administration
*	Ohio Dept. of Agriculture	U.S Dept. of Agriculture
Coshocton County Fire Chiefs Association	Ohio Dept. of Commerce State Fire Marshal's Office	U.S. Dept. of Homeland Security
Ohio EPA-Southeast District Office	Ohio Environmental Protection Agency	U.S. EPA
Coshocton County Coroner's Office	Ohio Funeral Director's Association	National Funeral Home Director's Association
Coshocton County Prosecutor's Office	Ohio Attorney General's Office	U.S. Dept. of Justice
*	*	U.S. Dept. of Energy
*	*	U.S. Dept. of the Interior
*	*	U.S. Dept. of Labor
*	*	U.S. Dept. of State
*	*	U.S. Dept. of Veterans Affairs
*	*	U.S. Agency for International Dev.
Local Post Office	*	U.S. Postal Service

* There is no comparable organization at this level to coordinate with the organization(s) listed for other levels of government.

Mutual Aid

CCGHD maintains mutual aid agreements, memorandum of Understanding/Agreement (MOA/MOU) with governmental and non-governmental agencies to support public health emergency response activities. The copies of MOU/MOA are maintained by the Director of Nursing and/or the Emergency Preparedness Coordinator.

Regional Role/Mutual Aid

Upon the realization that an emergency is developing in which resources are being overwhelmed, the SE Ohio Regional All Hazards Plan may be activated. This plan is intended to guide *coordination* of disaster responses in all public health jurisdictions within the Southeast Ohio Public Health Planning Region.

The Southeast Ohio All Hazards Response Plan establishes a single, comprehensive framework for the coordination of public health emergencies in the Southeast Ohio Public Health Planning Region. It provides the structure and mechanisms for coordination of response during incidents and for exercising local authorities and responsibilities. The Plan assists in the important homeland security mission of reducing the vulnerability to natural and manmade hazards, minimizing damage, and supporting recovery from any type of incident that may occur.

Counties in the SE Ohio Public Health Planning Region include:

Coshocton, Muskingum, Perry, Morgan, Guernsey, Noble, Washington, Harrison, Noble, Monroe, and Jefferson.

Vulnerable Populations

Reasonable effort have and will continue to be made to identify groups of persons with special needs related to the type of emergency and to effectively address those needs. Attention will be given to preparing and delivering messages and information which is accessible, meaningful, relevant, and culturally appropriate for the identified vulnerable populations.

Training and Exercises

Health Department staff that has emergency response roles will be trained and exercised annually in conjunction with this plan to provide practical controlled operational experience. Training and exercises will be conducted in accordance to Ohio Department of Health guidance and requirements

Plan Maintenance

The Coshocton County General Health District will be responsible for developing and maintaining this All Hazard Emergency Response Plan. The plan is updated annually. In addition, the plan is reviewed and updated after exercises, emergencies, changes to governmental structure and existing statute.

Authorities and References

The following is the list of Authorizations and References that provide the CCGHD authorities and guidelines for the allocation and assignment of local resources in response to emergencies:

- a. The Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended, 42 U.S.C. Section 5121, et seq
- b. Ohio Revised Code, Sections 5502.21 through 5502.51 and 5502.99, Emergency Management
- c. Ohio Revised Code, Section 3701.03 and 3701.04
- d. National Response Framework, 2007
- e. The National Incident Management System, 2004